

MARINE PROTECTION, RESEARCH, AND SANCTUARIES ACT AUTHORIZATIONS

May 16, 1977.—Ordered to be printed

Mr. RANDOLPH, from the Committee on Environment and Public Works, submitted the following

REPORT

[To accompany S. 1527]

The Committee on Environment and Public Works reports an original bill (S. —) to amend the Marine Protection, Research, and Sanctuaries Act of 1972 to authorize appropriations to carry out the provisions of such act for fiscal year 1978 and recommends that the bill do pass.

GENERAL STATEMENT

It is the purpose of this bill to extend the authorization for appropriations under the Marine Protection, Research, and Sanctuaries Act (Public Law 92-532) for fiscal year 1978. This act establishes a program to regulate the dumping of all types of materials into ocean waters.

Title I of the Marine Protection, Research, and Sanctuaries Act authorizes the Administrator of the Environmental Protection Agency to issue permits for the dumping of material into ocean waters if the Administrator determines that such dumping will not unreasonably degrade or endanger human health, welfare, or amenities, or the marine environment, ecological systems, or economic potentialities. Title II of the act establishes a comprehensive and continuing program in the Department of Commerce (National Oceanic and Atmospheric Administration) to conduct research into the effects of dumping of material into ocean waters. Title III of the act authorizes the Secretary of Commerce to designate as marine sanctuaries areas of ocean waters which are deemed necessary for the purpose of preserving or restoring such areas for their conservation, recreational, ecological, or esthetic values.

This bill would authorize appropriations for fiscal year 1978 of the following amounts:

Title I.....	\$4, 800, 000
Title II.....	6, 000, 000
Title III.....	500, 000
Total.....	11, 300, 00

ROLLCALL VOTES

There were no rollcall votes during the committee's consideration of this bill. The committee ordered the bill reported by unanimous voice vote.

ESTIMATES OF COST

Section 252 (a)(1) of the Legislative Reorganization Act of 1970 requires publication in this report of the committee's estimate of costs of the reported legislation, together with estimates prepared by any Federal agency. The \$11.3 million authorization contained in this bill is based on requests submitted by the Department of Commerce.

Section 403 of the Congressional Budget and Impoundment Control Act requires each bill to contain a statement of the cost of such bill prepared by the Congressional Budget Office. This report follows:

May 13, 1977.

HON. JENNINGS RANDOLPH,
Chairman, Committee on Environment and Public Works, U.S. Senate,
Washington, D.C. 20510

DEAR MR. CHAIRMAN: Pursuant to section 403 of the Congressional Budget Act of 1974, the Congressional Budget Office has prepared the attached cost estimate for a bill to amend the Marine Protection, Research, and Sanctuaries Act of 1972 to authorize appropriations to carry out the provisions of such act for fiscal year 1978.

Should the committee so desire, we would be pleased to provide further details on the attached cost estimate.

Sincerely,

ALICE M. RIVLIN, *Director.*

CONGRESSIONAL BUDGET OFFICE

COST ESTIMATE

MAY 13, 1977.

1. Bill No.: None
2. Bill title: To amend the Marine Protection, Research, and Sanctuaries Act of 1972 to authorize appropriations to carry out the provisions of such act for fiscal year 1978.
3. Bill status: As ordered reported by the Senate Committee on Environmental and Public Works, May 10, 1977.
4. Bill purpose: The bill authorizes appropriation of \$11.3 million to carry out the purposes of the Marine Protection, Research, and Sanctuaries Act of 1972. This bill is authorizing legislation which requires subsequent appropriation action.

5. Budget impact:

Sec. 1—Ocean dumping (subfunction 304):

	<i>Millions</i>
Fiscal year 1978:	
Authorization amount.....	\$4.8
Estimated costs.....	4.1
Fiscal year 1979:	
Authorization amount.....	0
Estimated costs.....	.7
Fiscal year 1980:	
Authorization amount.....	0
Estimated costs.....	0
Fiscal year 1981:	
Authorization amount.....	0
Estimated costs.....	0
Fiscal year 1982:	
Authorization amount.....	0
Estimated costs.....	0

Sec. 2—Comprehensive research on ocean dumping (subfunction 306):

Fiscal year 1978:	
Authorization amount.....	6.0
Estimated costs.....	4.4
Fiscal year 1979:	
Authorization amount.....	0
Estimated costs.....	1.1
Fiscal year 1980:	
Authorization amount.....	0
Estimated costs.....	.5
Fiscal year 1981:	
Authorization amount.....	0
Estimated costs.....	0
Fiscal year 1982:	
Authorization amount.....	0
Estimated costs.....	0

Sec. 3—Marine sanctuaries (subfunction 306):

Fiscal year 1978:	
Authorization amount.....	.5
Estimated costs.....	.4
Fiscal year 1979:	
Authorization amount.....	0
Estimated costs.....	.1
Fiscal year 1980:	
Authorization amount.....	0
Estimated costs.....	0
Fiscal year 1981:	
Authorization amount.....	0
Estimated costs.....	0
Fiscal year 1982:	
Authorization amount.....	0
Estimated costs.....	0

6. Basis for estimate: The authorization amounts are those stated in the bill. For the purposes of this estimate, it is assumed that this legislation and the necessary appropriation action are enacted prior to fiscal year 1978. The outlay rates used in this estimate were determined after consultation with staff of the Environmental Protection Agency and the National Oceanic and Atmospheric Administration. The spendout rates of 85 percent in year 1 and 15 percent in year 2 used in section 1; 73 percent in year 1, 18 percent in year 2, and 9 percent in year 3 used in section 2 and section 3 are based on the historical experience of this program.

7. Estimate comparison: None.

8. Previous CBO estimate: On April 26, 1977, an estimate was prepared for H.R. 4297, a similar bill referred to the House Committee on Merchant Marine and Fisheries.

9. Estimate Prepared By: Terry Nelson, Barbara Schilberg (225-7760).

10. Estimate Approved By:

JAMES L. BLUM,
Assistant Director,
for Budget Analysis.

REGULATORY IMPACT STATEMENT

Paragraph 5(a) of rule XXIX of the Standing Rules of the Senate requires the inclusion of a regulatory impact statement in committee reports on proposed legislation. Regulations implementing the Marine Protection Research and Sanctuaries Act have been promulgated. This legislation neither adds to not subtracts from that body of regulations.

CHANGES IN EXISTING LAW

In the opinion of the committee, it is necessary to dispense with the requirements of subsection (4) of rule XXIX of the Standing Rules of the Senate in order to expedite the business of the Senate.

